

Timothy S. Eden
Managing Partner
Starr Capital LLC

September 16, 2025

The Honorable Town Council
Town of Coventry
1670 Flat River Road
Coventry, RI 02816

Re: Analysis of LMI Cost Impact to Housing Production

Dear Honorable Members of the Town Council:

The following is a summary of the attached proforma for a 40-unit affordable (LMI) housing project in Coventry and its implications for the broader ~220-unit apartment program at the site.

Key Inputs & Assumptions

- **Rents:** Rhode Island proscribes affordable rents at 80% of average household income for studios, 1-BR, and 2-BR units.
- **Operating expenses:** Benchmarked to similar affordable projects.
- **Development budget:** Drawn from current cost estimates for the planned apartment phases at this site.
- **Scope modeled here:** Stand-alone 40-unit LMI building for feasibility illustration.

Financial Summary (40-Unit Stand-Alone LMI Scenario)

- Total development budget: ≈ \$11.7 million.
- Stabilized return on cost (year-1 NOI / total cost): ≈ 2.9%. Target returns for new apartment construction in equivalent Rhode Island submarkets are 7.5%
- Market value at completion (based on a capitalized rate of 6%): ≈ \$5.7 million. - Implied loss / shortfall: ≈ \$6.0 million (≈ \$150,000 per unit).
- Tax credits: No LIHTC equity assumed in this illustration. Note that 60% AMI LIHTC rents are typically lower, which can further constrain revenue unless offset by equity/tax credit proceeds and soft funding. LIHTC is also a time consuming and uncertain process.

Context within the proposed 220-Unit Program - A larger mixed-income program can **partially absorb** LMI losses via cross-subsidy from market-rate units; however, many factors materially affect feasibility and lender underwriting that exposes risk to equity investors.

- Debt costs remain elevated and hard costs continue to escalate.
- Market rents and absorption are sensitive to macro conditions.

Policy & Market Considerations

- **Higher mandatory LMI requirements** act as a de-facto cost burden that can discourage new construction. Reasonable standards and financial incentives should be structured to encourage housing construction.
- **New apartment supply** is important for Coventry given an **older housing stock** and limited recent production. Entry-level apartments serve **young families** and **downsizing retirees**, broadening access to attainable options.
- Rhode Island has historically underproduced housing relative to need. Studies show the state produces ~**1,200 units/year** on average over the past decade vs. a statewide stock of ~**467,000** homes—i.e., < **0.25%** annual replacement).

Recommendation:

- Set inclusionary requirement at 12-15% for the Town of Coventry to balance affordability goals with project feasibility.
- Approve a standard Tax Stabilization Agreement for rental housing construction as provided by state law to reduce property taxes as a major operating expense.
- Provide reduced impact fees for schools and utilities.
- For our project at Coventry Centre, we are proposing 15% across ~220 units to deliver ~33 affordable units while preserving the potential to finance and construct the broader community benefits. The development team will actively pursue financing and subsidy pathways; however, no guarantees are possible given current market risks.

Closing - We support affordable housing production and believe the above framework maximizes the odds of delivery—both of affordable units and the overall mixed-income community—under today's market conditions.

Sincerely,

Timothy S. Eden
Managing Partner
Starr Capital LLC

Coventry Center - 40 LMI Housing Units
666 Arnold Rd Coventry, RI
Proforma Development Model

UNIT MIX & RENTAL RATES								
Unit Type	Units	Mix %	SF	Rent	Rent PSF	Monthly Rent	Annual Rent	
Studio	10	25.0%	450	\$1,500	\$3.33	\$15,000	\$180,000	
1 BR / 1 BA	15	37.5%	750	\$1,715	\$2.29	\$25,725	\$308,700	
1 BR - Total	25	62.5%	630	\$1,629	\$2.59	\$40,725	\$488,700	
2 BR - Total	15	37.5%	900	\$2,000	\$2.22	\$30,000	\$360,000	
3 BR - Total	0	0.0%	0	\$0	\$0.00	-	-	
TOTAL	40	100.0%	731	\$1,768	\$2.42	\$70,725	\$848,700	
Other Income						-	-	
TOTAL GROSS REVENUE						\$70,725	\$848,700	
NET OPERATING INCOME								
Description						Per Unit	Total	
Annualized Gross Revenue						\$21,218	\$848,700	
Vacancy & Collection Loss @ 5.00%						(\$1,061)	(\$42,435)	
TOTAL NET REVENUE						\$20,157	\$806,265	
Administrative						\$690	\$27,600	
Utilities						\$3,200	\$128,000	
Operations & Maintenance						\$3,450	\$138,000	
Management Fees						\$872	\$34,880	
Insurance						\$1,870	\$74,800	
Real Estate & Property Taxes						\$1,358	\$54,320	
TOTAL OPERATING EXPENSES						\$11,440	\$457,600	
RESERVES						\$200	\$8,000	
NET OPERATING INCOME						\$8,517	\$340,665	
YIELD CALCULATION								
						Per Unit	Total	
TOTAL CAPITAL BUDGET						\$292,586	\$11,703,438	
PROJECT EQUITY	40.00%	Debt Yield:	4.85%			\$117,034	\$4,681,375	
SENIOR DEBT AMOUNT	60.00%	DSCR:	0.60x			\$175,552	\$7,022,063	
VALUATION AND CAPITALIZATION RATE:				6%			\$141,944	\$5,677,750
LOSS						\$150,642	\$6,025,688	
STABILIZED YIELD (UNTRENDED)						2.91%		
CAPITAL BUDGET SUMMARY								
						Per Unit	Total	
Land Costs						\$8,750	\$350,000	
Hard Costs						\$217,215	\$8,688,600	
Soft Costs						\$58,121	\$2,324,838	
Contingency						\$8,500	\$340,000	
Total Project Costs						\$292,586	\$11,703,438	